# Example of Education reform Initiatives: Mexico

Alfred Jean-Marie Borgonovo, Senior Financial Management Specialist, World Bank CFRR

12th October 2016 – Minsk

STAREP EDUCOP – National initiatives for strengthening accounting education

#### CERRR) Centre for Financial Reporting Reform





Strengthening Auditing and Reporting in the Countries of the Eastern Partnership





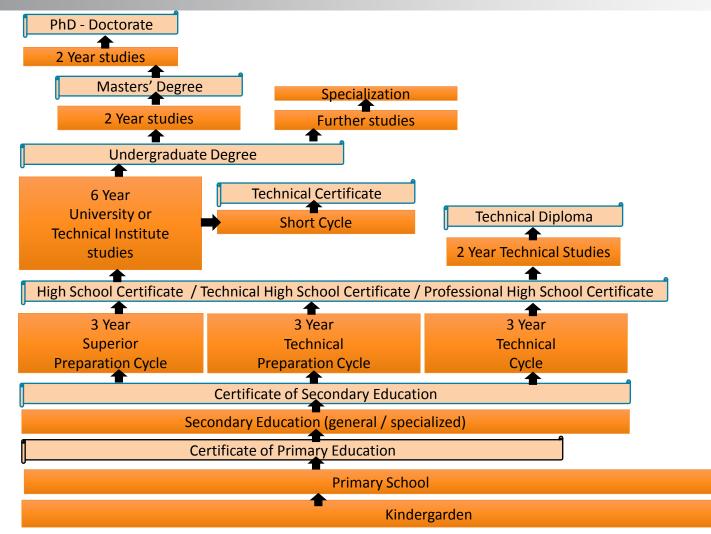


# Country and Education System Overview

# Mexico: Country and education system overview

Mexico: Country and education system overview (2012)	
Population	121,740,000 (CIA 2015 est.)
Language of Instruction	Spanish
Compulsory Education	9 years
Academic Year	September-May
Number of Schools	15,000 Secondary 61 Technological Universities (2 year) 404 Public Universities (4 year) 1,955 Private Universities
Number of Students	25,700,000 Basic Education (ages 3-14/15) 4,200,000 Secondary (14/15 to 16/17) 3,500,000 Tertiary
Tertiary Gross Enrollment Ratio	28%
Adult Literacy Rate (15+)	95% (CIA 2015)
Youth Literacy Rate (15-24)	98% (2009)
GDP on Education	5.3% (2009)
System Supervision	Secretariat of Public Education (Secretaria de Educacion Publica)

# Mexico: Country and education system overview



Source: Australian Government, Australian Education International



# Accounting and Audit regulation in Mexico

# Accounting Standards in Mexico

#### » Listed companies

- » IFRS Standards were adopted by the Comision Nacional Bancaria y de Valores (CNBV, the National Banking and Securities Commission of Mexico) for listed companies other than financial institutions and insurance companies, effective for annual reporting periods beginning on or after 1 January 2012.
- » This applies both to entities that prepare consolidated financial statements and to entities that are not required to prepare consolidated financial statements.

#### » Financial institutions

» Companies within the financial and insurance sectors use Mexican Financial Reporting Standards (MFRS), plus certain requirements established by the CNBV and the National Insurance and Bonding Commission (CNSF).

#### » IFRS endorsement

- » Companies follow IFRS Standards as issued by the IASB.
- » No endorsement process established beyond the initial CNBV regulation requiring IFRS.
- » The auditor's report asserts compliance with IFRS Standards.

#### » Accounting standards required for SMEs

» There are no restrictions for SMEs in Mexico to use any accounting standards, such as MFRS, IFRS Standards or US GAAP. Traditionally, MFRS has been used by most SMEs.

7

7

# Accounting and Audit regulation in Mexico

#### » Accounting regulation and enforcement

- » Council for Research and Development of Financial Information Standards (CINIF)
  - » Independent public/private-sector partnership patterned after FASB and IASB
  - » Determines Mexican GAAP
  - » Aim align Mexican GAAP with IFRS

#### » Mexican Institute of Public Accountants (IMCP)

» Issues auditing standards through its Auditing Standards and Procedures Commission

#### » Audit requirements

- » Audit of general-purpose financial statements is mandatory for all entities subject to the supervision of a regulatory agency.
- » Under Federal tax law, enterprises over a certain size must file their annual financial statements with the federal tax authorities together with an independent auditor's report (*dictamen fiscal*).

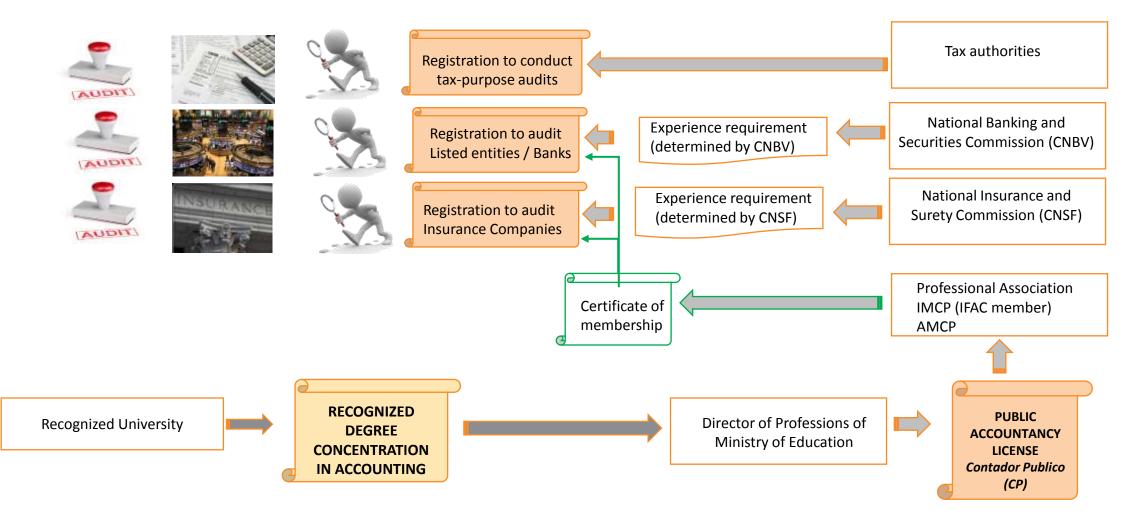
8

8



# Process of qualification of accountants and auditors: Before the reforms

## Process of qualification of accountants and auditors: Before the reforms



### The catalyst for change: North American Free Trade Agreement (NAFTA)



## The catalyst for change: North American Free Trade Agreement (NAFTA)

- » NAFTA entered into force on January 1<sup>st</sup>, 1994.
- » Article 1210: Cross border trade in professional services.
- » September 27<sup>th</sup>, 2002: Signature of a **Professional Mutual Recognition Agreement (PMRA)** that allows for accounting professionals to practice across borders in NAFTA Countries.
- » The PMRA implementation process is complicated in the US as there are 50+ boards of Accountancy that must implement it.
- » In Canada there were, at the time, 10 Provincial and three Territorial Institutes.

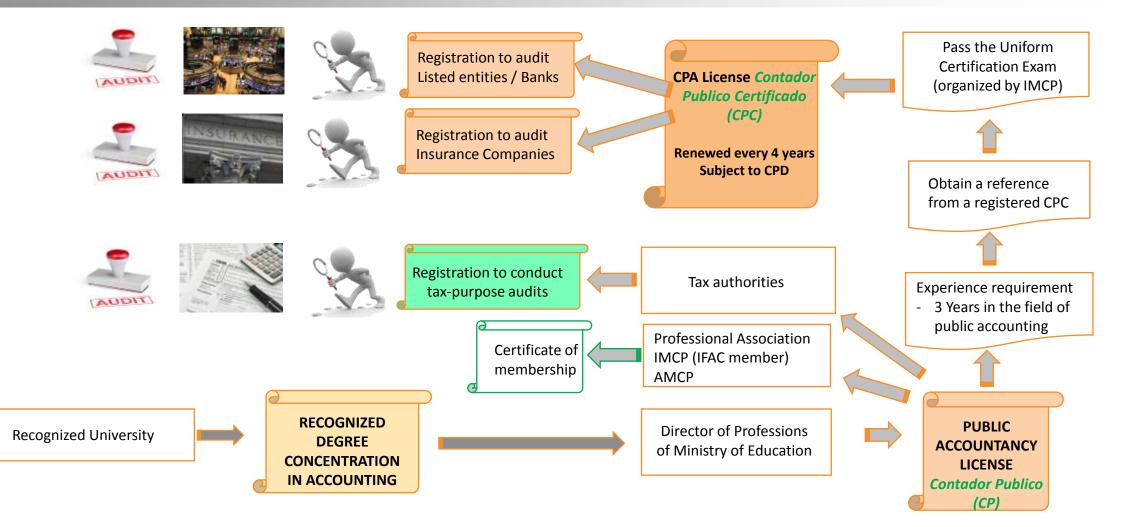
## The catalyst for change: North American Free Trade Agreement (NAFTA)

- » The elements of the PRMA were developed from the standards and criteria contained in NAFTA's Annex 1210.5 on Professional Services:
  - » Education accreditation of schools or academic programs
  - » Examinations qualifying examinations for licensing, including alternative methods of assessment
  - » Experience length and nature of experience required for licensing
  - » Conduct and ethics standards of professional conduct and disciplinary action
  - » Professional development and re-certification
  - » Scope of practice extent of, or limitations on, permissible activities
  - » Local knowledge requirements for knowledge of local laws, regulations, etc.
  - » Consumer protection alternatives to residency requirements, professional liability insurance and client restitution funds



# Process of qualification of accountants and auditors: After the reforms

## Process of qualification of accountants and auditors: After the reforms



## Reforms in Mexico: lessons learnt

## »Change requires

- » Incentives: NAFTA
- » Collaboration: Working with regulatory agencies to meet their needs
- » Flexibility:
  - » Grandfathering
  - » IMCP legal status
  - » Tax audits not addressed
- » A gradual approach
  - » The Uniform Certification Exam not initially compliant with International Best Practices

# Thank you / Muchas gracias!